Page 1 Page 3 1 1 Tuesday, 12 March 2013 the Preliminary Trim and Damage Stability Booklet, which 2 2 (10.00 am)showed both compartments flooding. Closing submissions by MR MOK (continued) 3 3 But that is only relevant to the point, in my view, 4 THE CHAIRMAN: Mr Mok. 4 of what they would have likely done had the door been 5 MR MOK: Good morning, Mr Chairman, Commissioner Tang. discovered. That's simply to address my learned 5 6 Yesterday afternoon I was addressing my learned friend's point. 6 7 friend's argument that had Mardep spotted that there was 7 THE CHAIRMAN: I follow that. But the real issue is, as 8 no watertight door, it was likely that Cheoy Lee would 8 I've stated, the fact that nobody corrected the issue. 9 have installed one instead of simply amending the plan 9 MR MOK: Yes. I also said finally that the cost issue, the 10 to reflect that there was no watertight door, and if relatively minor costs in installing a door, is not 10 a watertight door was installed, then Lamma IV would really that germane because it's equally or even less 11 11 12 have sunk less rapidly. So there is a causal link 12 costly to do the amendment. 13 between Mardep's failure to spot lack of watertight door 13 THE CHAIRMAN: Well, there's no cost of any significance 14 and the sinking. 14 either way, it would appear. 15 I was addressing the Commission that on the whole of 15 MR MOK: Either way, yes. 16 the evidence, it was much more likely that the plans THE CHAIRMAN: That's what Mr Lo said. Amending the 17 would simply have been amended to reflect that there was drawing -- "minimal cost" was his phrase. 17 18 no watertight door. It was much more unlikely that 18 MR MOK: Correct. 19 19 a watertight door would have been installed instead. Mr Chairman, may I just go on to the next matter which my learned friend deals with. First of all my 20 There is one point, Mr Chairman, Commissioner, I did 20 21 not deal with, which is that I of course rely on the 21 learned friend accepts that had the missing door been spotted and the correct calculation of damage stability 22 uncontradicted evidence from both Naval-Consult and 22 Cheoy Lee that the bulkhead at frame 1/2 was not 23 carried out in 1996, Mardep would still have issued the 23 24 24 intended to be watertight -- was not intended to be certificate of survey because of the 0.1L rule. This 25 watertight. And my learned --25 much, of course, we respectfully agree. But my learned Page 2 Page 4 1 friend goes on to say that the issue of the certificate 1 THE CHAIRMAN: But this is an ex post facto rationalisation 2 from both the witnesses. 2 of survey would not be justified for another reason, and 3 3 the reason he cites is that there is a separate rule MR MOK: It is. In fact that's my learned friend's point. 4 He said those officers or the personnel who were 4 requiring that there be an aft peak bulkhead. So this 5 is the point where he says that the absence of the aft 5 involved contemporaneously were not located to be able peak bulkhead was also somehow causative of the rapid 6 to give assistance to the Commission. That's why 6 7 I showed yesterday to the Commission that in fact Mr Ken 7 sinking of the vessel. 8 Lo made his observation on the basis of objective 8 Now, on that issue, I wish to highlight four short 9

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9 evidence of the construction of the access opening, 10 showing that it was never intended to have a door in the 11 first place. 12 Also, I rely, of course, on the amendment of the 13 previous plan which was used, the Sections and Bulkheads 14 plan which was previously used for the Eastern District 15 vessel, and the change there.

16 THE CHAIRMAN: Yes. But the issue that really matters is that the ball was dropped by everyone. 17

MR MOK: That's right. 18

THE CHAIRMAN: It was dropped by Naval-Consult, it was 19 20 dropped by Cheoy Lee, and it was dropped by the Marine

21 Department.

22 MR MOK: That's right.

23 THE CHAIRMAN: Or the officers involved.

24 MR MOK: Correct. And also, Mr Chairman, of course the

intention was also reflected or at least consistent with

10 We say that the aft peak bulkhead point is in fact a red herring, for four reasons. First of all --11

THE CHAIRMAN: Is this reflected in your written submission?

MR MOK: Yes. May I give you the reference first? 13

THE CHAIRMAN: Yes, if you would.

MR MOK: And then I'll highlight those points. It's on 15

page 7, paragraphs 12 and 13; and page 20, paragraphs 30

17 and 31. Rather than reading through those pages,

18 I simply wish to highlight four of the points.

THE CHAIRMAN: I appreciate what you're doing, but for my 19

20 note and for later reference, this assists me.

21 MR MOK: Of course. Those are the two passages.

22 The first point is that as noted by yourself,

23 Mr Chairman, yesterday, there is no statute or

24 ordinance, or indeed even in the Blue Book, in terms

25 that the aft peak bulkhead should be dealt with by

1 (Pages 1 to 4)

	Page 5		Page 7
1	a formula like the collision bulkhead.	1	point at the after end, whereas Lamma IV was a very wide
2	Secondly, Dr Armstrong himself eschews the use of	2	transom.
3	any such formula. Here I wish to refer to his evidence,	3	Question: And very many different types of vessels?
4	Day 48, 8 March, page 22 at line 21. If I may just read	4	Answer: Indeed. Many different types of propulsion
5	this bit for the record.	5	too.
6	At line 21, I was asking this question:	6	Question: Indeed. So in short, would it be fair to
7	"You remember in relation to the aft peak bulkhead,	7	say if indeed there should be some guideline as to the
8	you had some observation that its distance should be	8	location of the aft peak bulkhead, there should be
9	about or less than 0.1L from the stern, or from the	9	sufficient flexibility to be given to the authority
10	rudder stock?	10	Answer: Always very important in any legislation,
11	Answer: Yes, sir.	11	yes."
12	Question: But I have noticed that you have made no	12	So I think this is in line, Mr Chairman, with your
13	recommendation in this regard in your part 2 report.	13	observation that there was in fact no statutory or
14	Should there be some recommendation in this regard, if		regulatory regulation governing this.
15	it is so important?	15	The third point is that Dr Armstrong also accepts,
16	Answer: I think that's an astute observation,	16	and this is what my learned friend fairly pointed out
17	Mr Mok. Yes, perhaps there should be some	17	yesterday, that Mardep's view that the aft peak bulkhead
18	clarification.	18	can be located further forward is not "unsustainable or
19	Question: What should that recommendation be, if	19	plainly wrong", and this is Day 48 at page 46, line 19.
20	there be a recommendation?	20	A very short reference here. This is Day 47, line 19 of
21	Answer: I would need to consider that a little	21	page 46 sorry, that may be a wrong reference.
22	further. I would not be wanting to state numbers.	22	THE CHAIRMAN: I remember the evidence because after all, it
23	Question: Right.	23	was not so long ago.
24	Answer: I think it should be clear that the aft	24	MR MOK: Yes. I don't need to refer to that.
25	peak bulkhead is in the after part of the vessel, with	25	Finally, Mr Chairman, Dr Armstrong's acceptance of
	Page 6		Page 8
1	a volume behind it of moderate capacity or minimum	1	Mardep's view was not unsustainable is also appropriate
2	capacity or something like that.	2	because, precisely, of the first two matters that
3	Question: So in some general terms?	3	I referred to.
4	Answer: In some general terms.	4	So I don't need to trouble the Commission with the
5	Question: But you would not, for example, stipulate	5	other points that I have listed out in my two passages.
6	a distance or location comparable to that which is	6	Just in conclusion, I would respectfully submit that
7 8	required for the collision bulkhead?	7	any suggestion that the lack of watertight door amounted
O	Answer: No, sir, I would not.	8	somehow to a breach of regulation 12(iv) of the Blue
9	Question: So you would not use, for example, the	9	Book is not made out. That's my submission.
10	0.1L as being the guideline for this purpose?	10	THE CHAIRMAN: Thank you.
11	Answer: No, I would not suggest a particular figure. The collision bulkhead location is quite	11 12	MR MOK: Then the third matter I wish to address by way of my learned friend's submission is a matter with which
12 13	•	13	I respectfully agree, and this is if I may ask the
13 14	specific, between 5 and 7.5, or whatever classification society or SOLAS you are looking at. But close to those		Commission to please turn to page 44 of my learned
15	figures.	15	friend's submissions, starting at paragraph 86. I wish
16	Question: Right.	16	to respectfully adopt this line of reasoning.
17	Answer: And that has come from very many years of	17	At paragraph 86, my learned friend says:
18	experience where vessels have been in collisions, and	18	"The consequence of missing the 0.1L rule in the
19	it's been found to be an ideal location for the	19	1996 calculation of damage stability for Lamma IV was
20	collision bulkhead. So there is solid evidence behind	20	not material as at that time because the margin line
21	that location, but I think less so in the terms of aft	21	test would still be passed. However, it would be
22	peak, mainly because there are so many different aft	22	significant in the 1998 and 2005 calculations since the
			=
23	peak designs.	23	margin line test would have failed had the tank room and
23 24	peak designs.  Ouestion: Right.	23 24	margin line test would have failed had the tank room and steering compartment been treated as one compartment.
23 24 25	peak designs.  Question: Right.  Answer: Ocean-going ships tend to come to a narrow	23 24 25	steering compartment been treated as one compartment.  A question then arises: would or could Mardep have

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approved the addition of ballasts in 1998 and the raising of the added ballasts in 2005 had it applied correctly the 0.1L rule? The purpose again is to investigate whether Mardep's mistake in this regard had contributed to the sinking of Lamma IV in its configuration as at 1 October 2012.

Had the 0.1L rule been applied correctly in 1998, Lamma IV would not be allowed to sail and Cheoy Lee would be obliged to conceive ways to re-jig the ballasts. For instance, they could have lightened the ballasts to be added; added buoyancy in the shape of foam or making alterations to the vessel such as putting buoyancy boxes behind the transom. The same should happen in 2005 in respect of the raising of ballasts, although this issue is academic because had the 0.1L rule been properly applied in 1998, Lamma IV would probably have configured differently which might or might not lead to the raising of ballasts in 2005.

However, it would appear that the correct application of the 0.1L rule would not result in any suggestion of adding a watertight door at the frame 1/2 bulkhead because by virtue of the application of the 0.1L rule, the steering gear compartment and tank room would have been merged and treated as one anyway. The calculations were also done on paper and there would be

morning. Then the second part, about the aft peak bulkhead, is the second matter that I addressed this

The same refrain is reflected in paragraph 85. So again, I take issue with it. Paragraph 85 says:

"If the Commission accepts the view of Dr Armstrong on aft-peak bulkhead, then Mardep would have no valid justification in approving Lamma IV in 1996 (and reapproving it in 1998 and 2005) despite the departure from the plans. In other words, the failure of Mardep to spot the absence of watertight door at frame 1/2 bulkhead did contribute to the sinking ..."

This bit, of course, is again dealing with the aft peak bulkhead.

That's all I wish to say, Mr Chairman, save that there is one more point that you yourself raised yesterday, which again I respectfully submit that my learned friend has dealt with fairly, and if I may just remind the Commission. Day 49, page 58, line 18.

20 THE CHAIRMAN: The issue being?

MR MOK: Well, the issue being, Mr Chairman, you remember 21

you said that the significance of the sinking lies in 22

23 the ballast, and this is the part that my learned friend

24 addressed you on. This is page 58, line 23.

THE CHAIRMAN: Yes.

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MR MOK: Mr Chairman, you said:

"The vessel would not have been allowed to sail with that amount of ballast.

Mr Shieh: That's right. ...

The Chairman: That is significant in the cause of the sinking, is it not? The ballast?

Mr Shieh: Not -- yes -- well, I should have put it this way. It would not have had any correlation with whether or not the absence of a door --

The Chairman: No.

Mr Shieh: -- had been spotted.

The Chairman: No, because you're doing tank room and steering gear compartment together for 0.1L rule.

Mr Shieh: Yes.

The Chairman: And the margin line is submerged. Alarm bells.

Mr Shieh: Yes, yes. But in fairness, one might well say that even if, for example, no ballast whatsoever had been added, let's say upon discovering that the margin line test had failed in 1998, and let's say they say, 'Okay, we'll just do away with the ballast, we don't add any ballast', so the vessel continued in its 1996 situation, but without a door, I think the calculations had shown that in the event that had eventually transpired, the vessel would still

nothing to prompt the officers of Mardep to inspect

Lamma IV.

Since the addition of a watertight door at the frame 1/2 bulkhead would not be a response in correctly applying the 0.1L rule and refusing the application for adding and raising ballasts, it is our submission that the failure of Mardep to apply the 0.1L rule in 1998 and 2005 did not by itself contribute to the sinking of Lamma IV in its configuration as at 1 October 2012."

So, up to here, we respectfully agree and adopt the reasoning set out by my learned friend.

It is the last sentence that I take issue with, because the last sentence actually summarises my learned 13 friend's first two points. This is where he says:

"However, Mardep's failure to insist on the frame 1/2 bulkhead being watertight (so as to comply with the plans, and also to serve as a watertight aft-peak bulkhead as required by the Blue Book) did contribute to the loss of the vessel more quickly than would otherwise have been the case, as discussed in the previous section above."

So those words in brackets, "(so as to comply with the plans ...)" is, as I understand, the reference to the first argument relating to the likelihood that there would be a watertight door, which I addressed first this

Page 13 Page 15 1 1 have sunk, without the door. Because I believe that it would sink, because it's hard to tell, because of the 2 Dr Armstrong and Dr Peter Cheng were I think at one on 2 movement, and the panicky or chaotic situation on board. 3 this, and that is to say even in the configuration of 3 I now move on to the life jacket matter, which is 4 Lamma IV as it was in 1996, without adding ballast, but 4 the last matter I wish to address the Commission on. 5 without that door, it would have sunk. 5 First of all I would like to refer to my learned 6 6 friend's paragraph 98, which, Mr Chairman, you also The Chairman: Yes, but that would have been 7 flooding in 2.5 compartments. Is that what you have in 7 referred to during his submissions. Paragraph 96 on 8 mind? What actually happened? No ballast --" 8 page 50. 9 Just to give the Commission the reference from 9 In the last sentence of paragraph 96, my learned 10 friend said, referring to the life jackets: 10 Dr Armstrong's second supplemental report. There is a table that I drew to Dr Armstrong's attention at "Some of them did not know how to put on the life 11 11 12 expert bundle, page 929. 12 jackets and some had difficulty in putting an adult life 13 At page 929, the last table shows very clearly that 13 jacket on a child." 14 in 1996, when there was no ballast, and with the engine 14 You see that. 15 room and the tank room both flooded, on that 15 THE CHAIRMAN: Yes. presupposition, then the vessel would still sink. So 16 MR MOK: The reference is footnote 138. Footnote 138. 16 17 that I think supports my learned friend's submission to 17 contains a number of references. Most of them refer to 18 the Commission yesterday. 18 adults, but there are two references to children. 19 Just one very quick point, Mr Chairman. You will 19 I would like to give the Commission those two references 20 recall that Dr Armstrong said that if there was 20 to children. First of all, it is the last reference, to 21 a watertight door, the vessel would not sink 21 the evidence of Lau Hau-yin. The reference is given 22 22 there already. Mr Chairman, you remember Mr Lau said, immediately. Mr Chairman, you remember you asked him referring to I think trying to put on the life jacket 23 what he meant by that, and he said that because the 23 24 position of the vessel would have been in such 24 for a child, he said it was all tangled, entangled. a position that if there were some waves or some vessels 25 THE CHAIRMAN: Yes. Page 14 Page 16 1 sailing nearby, or even the movement of people on board MR MOK: Mr Chairman, you asked him what it meant and he 2 would have caused the vessel to sink. 2 said that it was the strings which all became entangled, 3 3 THE CHAIRMAN: Yes. so it made it difficult to put on. MR MOK: So that is a matter which Dr Armstrong --4 The second reference relating also to a child is the THE CHAIRMAN: That's why you have a margin line. 5 evidence of I think Lee Ming-sun, the second line. The MR MOK: Yes. 6 reference again is given there. THE CHAIRMAN: Because when you put the deck at water level, There, Mr Lee said: 7 8 all kinds of things can sink the boat. 8 "The time was so short that it was impossible to put MR MOK: And particularly where you have a panic situation 9 9 it on completely. She [that is a daughter, aged 9] was 10 panning out, and it would simply cause the vessel to 10 only halfway through, and it was impossible to sink. There is no calculation or any information from 11 11 complete it." 12 Dr Armstrong that in that scenario -- that is, with 12 He also said he managed to put the life jacket only 13 a watertight door but all three compartments being on the son's head. I think the son was only 2.5 years 13 flooded -- how fast it would have sunk, because nobody 14 14 15 would know because it depends I think on the movement of 15 These are, as I understand, the only two references of difficulty of putting life jackets on children, and 16 the passengers on board. 16 17 THE CHAIRMAN: If there was a watertight door, it wouldn't 17 both of them related to difficulty with not the size of be a case of three compartments being flooded, would it? 18 the life jacket, but some other difficulties. 18 MR MOK: Yes, yes. Correct. I stand corrected. 19 19 Against that --20 MR SHIEH: There was that diagram which we have seen showing 20 THE CHAIRMAN: So what are you submitting, that an adult 21 it tilted at a particular angle. life jacket is suitable for a child? 21 22 22 MR MOK: Yes. MR MOK: No, not at all. What I'm --23 MR SHIEH: It may still sink eventually, but --23 THE CHAIRMAN: Well, what is your submission? MR MOK: The point I'm making is there was no calculation or MR MOK: My submission is that in this particular incident, 24 24 observation by Dr Armstrong as to how fast or how slow 25 there is no evidence that there was any particular

Page 17 Page 19 THE CHAIRMAN: Yes. The son was able to put the life jacket 1 difficulty because of the size of the jacket -- in this instance. Because, Mr Chairman, I perfectly agree with 2 2 on, whereas Mr Marsden couldn't get the life jacket out 3 3 you in your observation during Mr Sam Wong's testimony of the pouch. 4 that there must be a difference between a child and 4 MR MOK: He had some difficulty. 5 an adult life jacket. Otherwise, the manufacturer would 5 THE CHAIRMAN: And he went to the upper deck where he 6 not have created them. located the life jacket and he was still trying to put 6 7 7 it on when the vessel reached the pier, as I remember? Added to that, Mr Chairman, you remember Mr Wong 8 Wing-chuen also explains that there is a new model of 8 MR MOK: Yes. That's Day 7, page 54. 9 adult life jacket with sleeves to make sure that 9 So these are the three references we have been able 10 children can go through, and the sleeves -- it would not 10 to locate so far as children's life jackets are come off. Do you remember that? May I give you the 11 11 concerned. 12 reference, without referring to it? It's Day 43 --12 Finally on this issue, Mr Chairman, you will recall THE CHAIRMAN: This is the purpose of recommendations? 13 that the IMO resolution sets out a table which now gives 14 MR MOK: Correct. And also in response, Mr Chairman, to 14 a distinction between infant and child. 15 your observation that there must be a difference between 15 THE CHAIRMAN: Yes. Just remind me what the weight 16 child and adult life jacket. 16 distinctions are? 17 THE CHAIRMAN: Yes, I do remember the testimony. But we 17 MR MOK: Can I just refer to it first. Expert bundle 3, 18 didn't have any detail as to how those kind of life 18 page 1742-6. Perhaps we can have a quick look at that. 19 There is a paragraph dealing specifically with this 19 jackets worked. 20 MR MOK: No, he didn't give --20 at 2.2.1.2, if we can just look at that first. It's the THE CHAIRMAN: Whereas it's perfectly simple, because we've 21 21 last paragraph on that page: 22 "Life jackets shall be provided in three sizes in 22 actually got children's life jackets to see the 23 23 difference between the one and the other. accordance with table 2.1." 24 24 MR MOK: Correct. Anyway, it's Day 43, Mr Chairman, If you move over to table 2.1 which follows that, 25 it's less than 15 kg for infant; and then between 25 page 53. Also on that --Page 18 Page 20 THE CHAIRMAN: Just help me as to the location of the two 1 15 and 43. 2 witnesses who speak to dealing with life jackets on THE CHAIRMAN: Yes. Thank you. 3 MR MOK: Mr Chairman, I think that is all I wish to address children. 4 Lau Hau-yin, which deck of the vessel? 4 the Commission on so far as life jackets is concerned. 5 5 MR MOK: I didn't focus on that particular matter, because THE CHAIRMAN: Yes. Just give me a moment, if you would. 6 I was simply focusing on the life jacket itself. It 6 Thank you. MR MOK: On the life jackets, I wish to respond, 7 doesn't seem to matter on which deck, but we can check. 8 THE CHAIRMAN: I'm trying to recall the particular witnesses 8 Mr Chairman, to your observation yesterday in relation to the evidence of Lau Wing-tat and Wong Kam-ching. 9 involved, because there was a mother and father who THE CHAIRMAN: Yes. Those were the two --10 sadly lost both children, son and daughter, and they MR MOK: If you remember, Mr Chairman, you said the inherent 11 were at the stern of the main deck. 11 MR MOK: Yes. It's on the upper deck, on the rear end and 12 probabilities --13 THE CHAIRMAN: These are the two Marine officers who did the on the front section -- sorry, right side, front 13 14 section. 2011 and 2012 surveys of Lamma IV? 15 MR MOK: Correct. And your observation of there being no 15 THE CHAIRMAN: So, starboard forward? 16 MR MOK: Correct. Upper deck. 16 incentive for Hongkong Electric to lie about the absence 17 THE CHAIRMAN: Yes. And Lee Ming-sun? 17 of life jackets on board. THE CHAIRMAN: Well, it's an unusual circumstance --18 MR MOK: Day 4. 18 19 THE CHAIRMAN: I'm interested in the location. I think 19 MR MOK: Yes. 20 you're being given the information. 20 THE CHAIRMAN: -- where somebody makes an out-of-court MR MOK: Thank you. It's upper deck, port side, front 21 admission which is adverse to his interests, which is 21 22 22 what that is. section. 23 23 MR MOK: Yes. And your observation was that the inherent Then there is one more reference which is not in my learned friend's footnote. It's Mr Stephen Marsden, 24 probability probably would be that that is to be 24 with the son, 12-year-old David. 25 preferred to the evidence of Mr Lau and Mr Wong. 25

Page 21 Page 23 THE CHAIRMAN: No, I'm saying that that is what the Court of THE CHAIRMAN: No, let's just deal with this one. 2 Final Appeal has recommended is the approach to be taken MR MOK: Yes. by those that determine which evidence to accept and 3 THE CHAIRMAN: Because if children's life jackets were not on board Lamma IV, this document is false, is it not --4 which to reject. 4 5 MR MOK: Yes. MR MOK: Yes, correct. THE CHAIRMAN: That is one of the --THE CHAIRMAN: -- because it certifies the vessel is MR MOK: One of the approaches. provided with the following life-saving equipment? 8 THE CHAIRMAN: -- tools available for a fact-finder. 8 MR MOK: That's right. MR MOK: Yes. But the point I would like to make is this. THE CHAIRMAN: That's the difference. 10 What I would like to say is that the inherent MR MOK: But what I'm saying -probability equally is that given the so-called policy THE CHAIRMAN: To say "There were no children's life jackets 11 11 12 or instruction at that time, in other words that there 12 on board but we don't enforce the law because we've 13 was no particular requirement to fully comply with --13 reached an arrangement internally" is one thing, but 14 then to assert on a document a falsehood is another 14 THE CHAIRMAN: Well, that's a matter I want you to assist me 15 with in due course. 15 matter. MR MOK: Yes, of course. 16 MR MOK: Yes. And of course that is a very serious matter. 17 THE CHAIRMAN: That is to say, what is the Marine 17 THE CHAIRMAN: Yes. 18 Department's position about this informal policy? But MR MOK: The Commission would not, of course, come to this 19 19 come back to that in a moment. conclusion unless it is satisfied to a fairly high 20 MR MOK: Yes, of course. 20 degree of satisfaction. What I am saying is this --21 THE CHAIRMAN: Well, there's well-established law as to THE CHAIRMAN: So you're dealing with the --MR MOK: Let me just finish this point first, yes. 22 22 that. 23 MR MOK: Yes, Re H and so on. 23 THE CHAIRMAN: Yes. 24 24 MR MOK: What I'm saying is, there being no requirement on THE CHAIRMAN: Yes, and Others. the inspectors to particularly apply the new regime, MR MOK: What I'm saying is there is simply no incentive of 25 Page 24 Page 22 1 1 there really was no -any kind for any of the inspectors to have inserted 2 THE CHAIRMAN: Well, ignore the new regime. You call it 2 a false reference in a form such as this, when 3 3 "regime". Ignore the law. particularly in the light of the policy it was not 4 MR MOK: Yes. The regime --4 necessary at all, so far as the internal guidelines are THE CHAIRMAN: "Law". Let's not mince words. 5 5 concerned. So in that sense, the inherent probabilities MR MOK: Yes. There was no incentive for the Mardep 6 6 are that, in my respectful submission, they would only inspector really -- if they did not spot the child life 7 7 have done this, since they had no other incentive to do 8 jackets or count them, there was really no need for them 8 this, if they had indeed spotted the child life jackets 9 to have changed the format of the form. 9 on board. And that's the -- I mean, inherent 10 THE CHAIRMAN: Ah, but the form had changed, hadn't it? 10 probabilities had it that they would not have done 11 There was a new form in 2011. 11 something like this. There's simply no reason to do so. 12 MR MOK: True. But, Mr Chairman, you remember that that new 12 Because previous inspectors, as you will recall, simply 13 format is -- I mean, it just depends on what you input followed the previous format. At page 805, for example. 13 14 into it. If you look at --14 Not page 805, that's the same. I'm looking at the THE CHAIRMAN: Well, let's have a look at it, shall we? 15 15 previous year. Page 798. 16 MR MOK: Yes, of course. I think it's in marine bundle 4, 16 THE CHAIRMAN: I follow that. If one goes backwards in 17 page 822. 17 time. THE CHAIRMAN: Yes. That's the one I had in mind. 18 18 MR MOK: Yes. MR MOK: Yes. 19 THE CHAIRMAN: So you suggest, then, that this form 20 THE CHAIRMAN: It says at the bottom left-hand corner, 20 presented no problem? "Revision April 2011". 21 21 MR MOK: No. 22 MR MOK: Yes. The form was revised, but these figures and 22 THE CHAIRMAN: What were they to do if there were no children life jackets on board, on this form? Just put 23 the asterisks were input into the form by the officers 23 24 in question, and you will also remember that, "no"? 24 25 notwithstanding the revision, Lamma II --25 MR MOK: Just put "no".

Page 25 THE CHAIRMAN: Well, we've heard evidence from a number of THE CHAIRMAN: Then it failed. Because that then drew 2 attention to the fact that the law was not being 2 Marine Department officers, but we've heard deafening 3 silence from the top of the Marine Department as to what 3 enforced. That's what the form did. 4 MR MOK: Yes. But, Mr Chairman, the fact is that has been 4 its position was. MR MOK: Yes. I think --5 done all along until -- if you look at page 798, you remember, up to 2010, it had been --THE CHAIRMAN: So what are we to make of that? 6 THE CHAIRMAN: Well, I have your submission. MR MOK: The position is the same as reflected in the 7 8 MR MOK: Yes. And my submission is that certainly, because evidence; that is, there was a policy or instructions 9 we spent only relatively little time asking questions, being given by the inspectors at the relevant time. THE CHAIRMAN: The most senior one of the Marine Department 10 and in fact --THE CHAIRMAN: I'm sorry? Relatively little time --11 officers who has dealt with that is Mr Wong Wing-chuen. 12 MR MOK: Dealing with this particular issue. And I don't 12 MR MOK: Yes. 13 think that these officers or inspectors had in fact been 13 THE CHAIRMAN: But nothing higher than that in the Marine 14 14 confronted with the serious implication. Department? 15 MR MOK: No, because that correctly reflects the position. 15 THE CHAIRMAN: They were recalled to afford them 16 an opportunity to resile from what by inference is THE CHAIRMAN: Just let me take a note of this. MR MOK: Of course. 17 17 perjury. 18 MR MOK: Yes. THE CHAIRMAN: If that is the case, why have we not been 19 provided with anything in writing that documents this THE CHAIRMAN: That's why they were recalled. 20 MR MOK: Yes. But what I'm saying is that the inherent 20 policy? 21 MR MOK: I think from the evidence, it is there was simply 21 probabilities approach is not such as to be sufficient, 22 in my respectful submission, for the Commission to draw no such document. 22 this serious inference that there was any deliberate THE CHAIRMAN: So, just to recap, the Marine Department has 23 24 24 attempt on the part of either of these inspectors to determined not to enforce the law that the Legislative 25 make a false statement. That's a very serious 25 Council has enacted in respect of life jackets and in Page 26 Page 28 1 implication and finding to make. 1 the way that we've heard in the evidence, and it doesn't Equally, as against that inherent probability which, 2 2 document this at all in writing? 3 3 Mr Chairman, you mentioned, there is also the inherent MR MOK: That's my understanding from the evidence. 4 improbability of them wanting to do anything other than THE CHAIRMAN: Was anything promulgated publicly so that 5 to reflect what they had done. So that equally is 5 members of the public could know that this was what was 6 something which the Commission should take into account. 6 happening? 7 There's no incentive at all. MR MOK: I don't --7 8 THE CHAIRMAN: You mentioned Re H, and I'd like counsel for 8 THE CHAIRMAN: In writing? the Commission's assistance on this issue; that is to MR MOK: I don't think so, Mr Chairman. 10 say, making findings in this area. The Nina Wang will 10 THE CHAIRMAN: Would you like to say anything to us about 11 case from Teddy Wang, when it reached the Court of Final the adequacy of that conduct in the Marine Department? 11 12 Appeal, has passages in the judgments which deal with 12 MR MOK: Yes. I think to put the matter in context, I think 13 making findings of this kind and there are other cases, 13 that happened in 2008. What was realised was that it's the case from --14 14 not just a matter of just putting in additional life MR MOK: Koon Wing-yee. 15 jackets. I think you have also heard evidence that --15 THE CHAIRMAN: Koon Wing-yee may be another one, but I would 16 because the life jacket had to be put somewhere, and the 17 like assistance in that area. I don't ask for it now. 17 vessels, some of the local vessel operators, being very 18 MR SHIEH: It's Lord Nicholls. 18 small, would find it difficult --THE CHAIRMAN: Correct, it's Lord Nicholls. THE CHAIRMAN: No, what I'm asking you to address is the 19 adequacy of a large department of Government conducting 20 MR MOK: So that's the matter I also wish to draw to the 20 21 Commission's attention. 21 itself in this way; that is to say, determining not to 22 22 Coming back to your question, Mr Chairman, about enforce the law as recently enacted by the Legislative 23 Mardep's position, I think the Commission has heard the 23 Council, and not documenting it anywhere, or 24 evidence that there was an internal policy or guideline 24 promulgating it publicly. What do you want to say about 25 or instruction --25 that?

Page 29 Page 31 1 MR MOK: Well, that I understand was -- the Department was YK, and this is Day 23, page 168 at line 21 onwards. If 2 responding to the request of the industry at that time, 2 I may also read that into the record. 3 particularly you will recall that shortly after that was 3 THE CHAIRMAN: Yes, please do. 4 promulgated there was the financial crisis and I think 4 MR MOK: Line 21, I asked Dr Cheng: 5 the Department was trying to be sensitive to address the 5 "My last question is this. May I invite you to look 6 difficulties of the industry at that time. at Dr Armstrong's report at page 467, please. Do you 6 7 Obviously, in hindsight, that was not the right 7 see the bottom drawing? 8 thing to do because that was the law and --8 Answer: Yes. 9 THE CHAIRMAN: Well, it may or may not, but you're not 9 Question: Just a quick explanation. That is the grappling with the point, if I may say so, with respect, section of the fibreglass and the foam that was embedded 10 10 that I'm asking you to deal with, which is to say what 11 11 in it. 12 is the adequacy of the Marine Department conducting 12 Answer: Yes. 13 itself in this way, where it reaches a determination not 13 Question: The top part, I believe, is what is to enforce the law but does not document that in any way 14 14 called the woven roving. It's what you call the 15 and does not promulgate it in writing to the public so 15 fibreglass layer. 16 the public at large can understand what its position is, 16 Answer: Exactly. 17 and, for that matter, Legco can be told what the Marine 17 Question: You measure the fibreglass to be about 18 Department was doing? 18 3 mm in thickness? MR MOK: Well, Mr Chairman, there obviously was 19 19 Answer: Correct. 20 an inadequacy there, in the way that you have described. 20 Question: Now, let's assume that this layer is 21 THE CHAIRMAN: So that was an inadequacy? 21 5 mm, instead of 3 mm, which was actually the case. MR MOK: Yes. 22 22 Answer: Yes. 23 THE CHAIRMAN: Thank you. 23 Question: On the basis of your experiments, and all 24 MR MOK: Before I sit down, there is one reference I forgot 24 the evidence that you have seen, including what is set to give to the Commission that relates to the passenger 25 25 out in Dr Armstrong's report, would it be possible for Page 32 Page 30 1 seats which I would like also to give you the reference 1 you to exclude the possibility that the seats which were 2 2 detached in this accident would still have been detached 3 3 THE CHAIRMAN: Yes. even if the fibreglass layer had been 5 mm thick? Could MR MOK: Mr Chairman, you remember in one of your comments you exclude that possibility; that the result would 4 4 yesterday you said that Lamma IV did withstand the 5 5 still be the same? collision in the sense that at the point of the 6 6 Answer: First of all, my experiment just focused on collision, the seats did not fail, but they failed when 7 the existing fibreboard and, without any further 7 8 the vessel became tilted and started to sink in that 8 experiment, I cannot exclude the possibility or determine how much force is needed to detach a seat if position. 9 THE CHAIRMAN: Yes. 10 the woven roving or the fibreboard was increased from MR MOK: The point that I would like to also make is that of 11 11 3 mm to 5 mm. 12 course we know that there are loosened screws and 12 The Chairman: You'd need to do the experiments with 13 re-screwing of some of the seats, and Dr Armstrong had 13 5 mm? also said that maybe at least the screws should have Answer: Yes, if I need to answer, but I cannot 14 14 15 gone in deeper into the material. You remember the exclude the seat still coming out. Sure, it depends on 15 16 self-tapping screws which --16 how much force is applied. Maybe if the same force, it 17 THE CHAIRMAN: Well, it went in deep enough, but the may be a little bit difficult. It should be much --17 fibreglass wasn't thick enough for it to take 2.5 turns 18 I will agree that a higher force may be needed. 18 19 of the screw. 19 Mr Mok: Yes. But you don't know how much? MR MOK: Yes. 20 Answer: Yes, I don't know how much." 21 THE CHAIRMAN: And when it went in deeper, it went into 21 Mr Chairman, the point is this: yes, there are foam, which would be the equivalent of a kitchen 22 22 loosened screws and re-screwing of the seats, but we 23 cleaning device. 23 don't know whether or not even with a better screwing MR MOK: Yes. And the reference I would like to make in 24 method or better screwing, that the incident might not 24 that regard is from the evidence of Dr Cheng, I think 25 have resulted in the same way in terms of the seats

Page 33 Page 35 1 being detached in the extreme situation, position, that 1 MR MOK: I think, Mr Chairman, a crew member must mean 2 the vessel was in at the time of the accident. 2 a proper crew member and not someone in name only, or 3 3 This leads to my original point, which is that it is even worse than that, not even in name. So a crew 4 perhaps difficult -- and this is a matter, of course, 4 member is supposed to perform the functions of a crew, 5 for consideration by the Commission -- to ensure that 5 and whether or not the functions were given to him 6 6 generally or specifically, but there must be some the seats are so secure that it would withstand all 7 kinds of untoward accidents and events, including this 7 function being afforded to that particular member. And 8 one. The crux of the matter is that we do have 8 it cannot simply have been an incidental matter in the 9 9 sense of, you know, it depends who comes on board and fibreglass ships, and the material is used in many of 10 10 subjectively the company feels that this person can be the vessels. Given that this kind of material is being used, it may be extremely difficult or impossible to 11 a crew member because of his experience, or because he 11 12 preclude all sorts of situations where seats may become 12 happened to be helping out on something that was 13 detached. 13 incidental to the manning of the ship, for example in 14 14 THE CHAIRMAN: Well, we heard of what are the various leading a group. So I think that's my response. 15 preventive measures. One, for example, is to put 15 THE CHAIRMAN: Looking forward, so that one could deal with 16 a wooden base beneath the deck so that you screw into 16 this in a way that would require those that are 17 17 stipulated to have a certain number of crew on board, that. 18 MR MOK: Yes. 18 that they fulfil what you've just described, that they 19 19 THE CHAIRMAN: Or else you make it through-bolted. There must be proper members of the crew, what recommendations 20 are many ways in which fibreglass may still be used but 20 do you suggest we make as to that? 21 21 the seating attachment may be rendered properly secured. MR MOK: Just thinking aloud, Mr Chairman, there may be 22 MR MOK: Yes. Or more secure. The point I'm making is we a need for some sort of written record of who are the 22 23 crew members at any period of time. Of course, the 23 don't know whether, in the extreme position, any of 24 those methods would have yielded a different result. 24 members can change because they may change from trip to That's the only point I wish to make. 25 trip. So there may have to be a panel, a list listing 25 Page 34 Page 36 1 1 Unless the Commission has further questions, those out a panel of these crew members, let's say, Hongkong 2 are my submissions. 2 Electric, "These are my crew members", without 3 3 THE CHAIRMAN: Yes, I'd like your assistance as to the specifying what trips they are assigned to, or what 4 Marine Department's position on the fourth crew member 4 particular function they play in any particular trip. 5 5 in the way in which Hongkong Electric contends that it But at least there should be maybe some identified 6 complied with that requirement. 6 person so that it doesn't become a moving target. MR MOK: Yes. THE CHAIRMAN: What about the need to have participated in 8 THE CHAIRMAN: Where do you deal with that in your written 8 various drills -- emergency drills, fire drills, 9 9 abandoning ship drills? submission? 10 MR MOK: Yes, I have dealt with that. If I may just have 10 MR MOK: Yes. That's part and parcel of the function of the crew, that they should take part in, and there can be 11 a moment. 11 12 THE CHAIRMAN: Take your time. I've flagged it, actually. 12 guidelines regarding those. 13 I'm grateful to my learned friend Mr Zimmern. He 13 Paragraph 55. MR MOK: Yes. We have set out the issue in paragraph 56. 14 14 refers me to the Merchant Shipping (Local 15 What we say there, in subparagraph (5), is there is Vessels)(General) Regulation 11 which says: 15 16 serious doubt as to whether there was any fourth crew 16 "A local vessel --17 present. Following the strategy in (3) above --17 (a) shall have on board a sufficient number of crew 18 THE CHAIRMAN: That's where I want your help as to what you members who are qualified and capable of carrying out 18 19 really mean by "serious doubt". We have on the evidence 19 all duties which may reasonably be required; and 20 a person being treated as the fourth crew member who has 20 (b) shall be adequately equipped. 21 not signed the crew register that Hongkong Electric have 21 to ensure the safety of the vessel ..." 22 put in place to support this contention. He is Mr Lai. 22 I think, Mr Chairman, what you are more interested 23 23 Mr Lai doesn't know that he is designated as the fourth in is how we can ensure that that is achieved. 24 crew. And so on. Is that a state of affairs that the 24 THE CHAIRMAN: Well, how what you say is the policy of the 25 Marine Department would accept or not? 25 Marine Department, namely that a crew member should not

Page 37 Page 39 1 simply be one in name, "You can be crew today", but he 1 30 degrees or more at its stern. must be somebody who is --2 2 But having said that, it is of course a matter for MR MOK: Can properly carry out the function. 3 3 the Commission to consider whether to recommend a more THE CHAIRMAN: -- given a proper function and can discharge 4 secure method of fastening seats onto GRP material. For 5 it. So I'm inviting your help in that area. instance, they should be fastened on rails, much like 5 MR MOK: That's right. Those are the suggestions that I can 6 6 high-speed ferries, or on aircraft. In fact I'm told by 7 7 my lay client that that's been done for many of the THE CHAIRMAN: Well, thank you for that. Thank you very 8 8 crafts they have built in recent years. 9 much. 9 Coming to the now notorious missing door on the 10 MR MOK: Thank you, Mr Chairman. 10 bulkhead at frame 1/2, the evidence is that on that THE CHAIRMAN: Mr Pao. 11 equally notorious Sections and Bulkheads drawing, there 11 12 Closing submissions by MR PAO 12 were contradictory notations as to the nature of the 13 MR PAO: May it please the Commission. I shall be brief. 13 bulkhead at frame 1/2; that is to say, whether it should 14 Having heard the submissions of my learned friend 14 be watertight. This contradiction had not been spotted Mr Mok, I do not believe I need to go into great detail 15 15 or queried for some 16 years, until after the accident, 16 on the issue of the side plating of the vessel and the 16 when everything relating to the Lamma IV was being put 17 seats on the upper deck. I do not intend to read 17 under the microscope. 18 through my written submissions, but there will be 18 In our view, this Sections and Bulkheads drawing is 19 paragraphs in the submissions that I would at a later 19 a stand-alone document. It should not require the 20 stage invite the Commission's attention to. 20 reader to refer to section 12(v) of the Blue Book to 21 THE CHAIRMAN: Yes. 21 find out that there should be an efficient closing 22 22 MR PAO: Of the three criticisms levelled against the appliance attached to the access opening, unless it is 23 specifically referred to in the drawing. 23 construction of the Lamma IV, I do not believe I need to 24 deal with that because, having heard the submissions of 24 Now, the reader of this Sections and Bulkheads my learned friends Mr Mok and Mr Yeung, the points 25 drawing may not know section 12(v) of the Blue Book, or 25 Page 38 Page 40 1 I make are very similar indeed. They are set out in 1 even the existence of something called the Blue Book. paragraphs 28 to 35 of my submissions. The page 2 2 THE CHAIRMAN: That's by the by, is it not? The real issue 3 3 references set out under those paragraphs may be useful is that the drawings provided to Cheoy Lee by 4 if the Commission wishes to be reminded of the evidence. 4 Naval-Consult had, for example on the General 5 So far as the attachment of the seats to the upper 5 Arrangement, the Profile and Decks drawings, this 6 deck is concerned submissions are set out in 6 bulkhead described as "watertight" --7 paragraphs 36 to 39 of my submission, which are more or MR PAO: Yes. 7 8 less in line with those made by my learned friend 8 THE CHAIRMAN: -- and yet, the Sections and Bulkheads 9 Mr Mok. The page references of the evidence relied on 9 drawing, having described an access opening, made no 10 are set out under each of those paragraphs. 10 reference as to its status; that is to say, "watertight door" or not. That's the issue. And the question that 11 The Commission has accepted the expert evidence of 11 12 both Dr Cheng and Dr Armstrong, that the seats would not 12 arises is, why didn't Cheoy Lee do something about that? 13 be dislodged by the immense impact force of the 13 Particularly if it then proceeded to build a vessel 14 collision, and such collision --14 without a watertight door, which rendered incorrect the THE CHAIRMAN: We haven't accepted or rejected anything as 15 15 approved drawings. 16 yet. We're listening to evidence, and now to your 16 MR PAO: The evidence was that they were not spotted by 17 submissions. But that was their evidence, and 17 Cheoy Lee. uncontradicted. 18 THE CHAIRMAN: So that's simply the position? 18 MR PAO: Yes. And we say that a collision of this nature 19 19 MR PAO: That's simply the position. 20 was not the usual recurring event in the operating life 20 THE CHAIRMAN: Failed to spot it? 21 of the Lamma IV. And in our submission, which is also 21 MR PAO: Failed to spot it. I've just --22 the same as that of my learned friend Mr Mok, the seats THE CHAIRMAN: Just a moment. Thank you. on the upper deck were securely fastened for the purpose 23 23 MR PAO: That was indeed the position. Mr Chairman will of ferry service undertaken by Hongkong Electric. Such remember that it was through Mr Chairman's questioning 24 24 25 service would not normally include the vessel tilting at 25 that both Mr Lo and Mr Lim acknowledged that they hadn't

Page 41 Page 43 1 1 realised there was such a mistake on the drawings. It the opening. was afterwards, after the accident, when they trawled 2 THE CHAIRMAN: Yes. 3 through the documents available --MR PAO: So that would alert the reader of that drawing that THE CHAIRMAN: I appreciate that. But to put that into 4 there should be something there, apart from the hole. 5 context, neither of them were dealing with the issue at THE CHAIRMAN: But if the vessel had been built in that 6 the time, were they? way -- that is to say, leaving the access opening as MR PAO: No. 7 simply a hole -- then you accept, I take it, that Cheoy THE CHAIRMAN: They were trying to help the Commission 8 Lee should have done something about the approved retrospectively. drawings which showed the bulkhead as being watertight? MR PAO: Indeed. 10 MR PAO: Indeed --10 THE CHAIRMAN: Because Mr Lim was not the draftsman, he'd THE CHAIRMAN: Should have gone back to the Marine 11 12 gone elsewhere, and Mr Lo was not the person dealing 12 Department. The drawings you've approved are incorrect 13 with this vessel in Cheoy Lee. 13 in that respect. 14 MR PAO: Mr Leizaola had gone back somewhere, to Spain, 14 MR PAO: Had it been noticed at the time that it was built 15 I think. 15 that way, and the drawing showing that it was THE CHAIRMAN: Yes. But we do have the various people from 16 a watertight bulkhead, then it would have gone back and Cheoy Lee who did deal with the vessel, in particular 17 tried to amend the drawings to show that bulkhead at 17 18 the stability booklet calculations, and it's apparent 18 frame 1/2 as non-watertight. That's the point. 19 that they were misled by the material that Cheoy Lee had THE CHAIRMAN: Yes. 20 in its audit trail. MR PAO: Or at an earlier stage, had it been spotted, then MR PAO: Yes, indeed. That's the evidence, Mr Chairman. 21 it would have been clarified with Naval-Consult as to 22 what they actually meant. But the --THE CHAIRMAN: And that is why the damage stability 22 calculation was done on the basis of the steering gear THE CHAIRMAN: Because all Mr Lim and Mr Lo were doing was 23 24 24 compartment being watertight. ex post facto rationalisation? 25 MR PAO: Indeed. So it's unfortunate, but that was the MR PAO: Indeed. Now, Mr Lo believes that the access Page 42 Page 44 1 1 position. opening was not intended to be watertight, and Mr Lim of 2 THE CHAIRMAN: So the failure to spot the difference, as you 2 Naval-Consult also believes that it was his draftsman 3 put it, between the Sections and Bulkheads drawing --3 who made the mistake. 4 "access opening", no other description of anything --THE CHAIRMAN: Well, that was his final position. 5 and the other main structural drawings, the General 5 MR PAO: Yes, his final position. THE CHAIRMAN: When he started out, he said it was to have 6 Arrangement and the Profile and Deck has led to a false documentary trail being kept in existence and relied 7 a watertight door. 8 8 MR PAO: Yes, indeed. After he discovered the preliminary upon? MR PAO: Yes, and relied upon, Mr Chairman. trim calculations, he changed his position. THE CHAIRMAN: Year after year? 10 THE CHAIRMAN: Yes. 11 MR PAO: Year after year, Mr Chairman, yes. That's the 11 MR PAO: As Mr Chairman has pointed out, that was ex post 12 position. If it's of any interest to the Commission 12 facto reconstruction of the position. 13 13 I have done a rough calculation as to that "WT BHD" Mr Lo also based his conclusion on the fact that the 14 notation appearing on the various drawings. 14 access opening was not constructed in a way to receive 15 THE CHAIRMAN: Yes. 15 a door, and he also pointed out the fact that it would 16 MR PAO: The percentage of the size of it in relation to the 16 only cost a few thousand dollars for a door to be fitted entire area of the drawing is less than 0.015 per cent. 17 into that opening, so it could not have been a question 17 THE CHAIRMAN: I don't think that really helps. One's 18 18 attention is focused on a bulkhead, and if it has 19 I should add that my learned friend Mr Shieh made 19 a perfectly valid observation yesterday in this regard, 20 "WT BHD" next to it, that's what carries the 20 21 in that having no door over that access opening would 21 significance. 22 MR PAO: Yes, indeed. not be something that Naval-Consult or Cheoy Lee would THE CHAIRMAN: You very helpfully on behalf of Cheoy Lee 23 23 have insisted on. For any shipbuilder faced with provided us with the drawings that we can read readily. 24 a delivery deadline and finding itself in a situation of 24 25 MR PAO: Or a wedge shape showing there's a swinging door at 25 either fitting a door, or not having the vessel

Page 45 Page 47 1 1 vessel? It's sufficient to just do it on the drawings? certified, that choice, if you can call it that, would really be one of Mr Hobson's: a door would be fitted. 2 MR PAO: Well, Mr Chairman --THE CHAIRMAN: That's what I'm inviting you to address me 3 It's just as simple as that. 4 THE CHAIRMAN: This is all hypothetical, because nobody 4 5 managed to notice that the vessel as built was at odds 5 MR PAO: It is not satisfactory in the sense that the person 6 with the description of the frame 1/2 bulkhead being doing the calculations was not given clear instructions. 7 described as watertight in those main structural 7 You will remember Mr Cheung Fook-chor saying that he was 8 drawings. 8 given certain drawings which only told him that the 9 9 bulkhead was supposed to be watertight, and he would MR PAO: As you have rightly pointed out, Mr Chairman, there 10 simply do the calculations and leave it to his superior, 10 is no evidence on that. But I do suggest in reality 11 that had been the situation, as suggested by my learned who was at the time Mr Leizaola, to confirm that his 11 12 friend Mr Shieh. 12 work was correct. 13 Then the debate over the so-called missing door 13 THE CHAIRMAN: But the issue, really, is this. Should 14 became largely academic after 1998 and 2005, after 14 somebody, perhaps not the draftsman who is doing the --MR PAO: Not the draftsman, but the person in charge of --15 8.25 tonnes of lead ballast was added and subsequently 15 16 shifted by 10 inches upwards in the hull of the THE CHAIRMAN: Shouldn't somebody check that this vessel has been built as the drawings suggest, the primary 17 Lamma IV. I have set out briefly the history of the 17 18 design of the hull of the Lamma IV and the mistake of 18 structural drawings --19 the draftsman of Naval-Consult that led to the MR PAO: There should have been. 20 calculation errors down the line at Cheoy Lee in THE CHAIRMAN: So you accept that? 21 paragraphs 5 to 23, with page references to the MR PAO: I accept that. 22 evidence. THE CHAIRMAN: Who should have done that? 23 May I now invite the Commission's attention to MR PAO: The person in charge of the vessel construction at 24 24 paragraph 24 of the written submission. the time, which is Mr Leizaola. And it is based on his THE CHAIRMAN: Yes. What issue are you dealing with there? 25 instructions that the stability booklets were prepared. Page 46 Page 48 MR PAO: It's the issue I just mentioned. By 1998 and 2005, 1 1 Well, the first one anyway. 2 after the lead ballast was added and subsequently raised 2 THE CHAIRMAN: So when something as significant as adding 3 3 by 10 inches, the question was largely academic because, 8.25 tonnes of lead ballast, which as we know is only 4 had the proper floodable length calculation been 4 about half or just more than half of the total weight 5 5 conducted by ignoring the existence of the bulkhead at increase of the vessel, the vessel itself should have 6 frame 1/2, it would have shown that the margin line 6 been checked by Mr Leizaola, or at least on his 7 would be submerged at the stern of Lamma IV and other 7 instructions, to move safely forward on the basis of the 8 solutions would have to be found. 8 assumed -- or rather on the assumptions that the 9 But unfortunately, as Mr Chairman has observed, 9 draftsman would make from making calculations from the 10 10 everyone dropped the ball and it was never noticed. drawings alone? MR PAO: Yes. 11 THE CHAIRMAN: What do you say about a system where -- and 11 12 this appears to be the effect of the evidence of the two THE CHAIRMAN: That should have been his back-up? 13 13 draftsmen in Cheoy Lee who did the stability booklet MR PAO: Yes. I think --14 calculations for damaged compartments -- that there is 14 THE CHAIRMAN: "I'll do the figures; somebody else checks 15 no inspection of the vessel and it is simply done on 15 the vessel"? 16 drawings? 16 MR PAO: Yes. The blame should not be put on the persons MR PAO: I believe that it was unsatisfactory in a way, but 17 who prepared the paperwork, so to speak. It's the 17 by looking at the drawing, when it says that the 18 18 person who gave the instructions for that draftsman to 19 bulkhead at frame 1/2 was watertight, or the drawings 19 prepare the stability booklet who should be responsible 20 they have looked at for the preparation of the stability 20 for seeing to it that clear instructions had been given 21 booklet, they are perfectly correct to assume that the 21 to the draftsman. vessel would be built with the frame 1/2 --22 22 THE CHAIRMAN: Thank you. 23 THE CHAIRMAN: So are you suggesting that there's no 23 MR PAO: Going on, so far as it concerns the question as to inadequacy in not having the vessel inspected when 24 whether in 1995 there was a practice or requirement --24 that's paragraph 25 of the submissions, Mr Chairman. 25 you're adding a major amount of weight, ballast, to the 25

	Page 49		Page 51
1	THE CHAIRMAN: Yes.	1	circulated by the Marine Department.
2	MR PAO: Whether in 1995 there was a practice or requirement	2	Perhaps, if I may suggest, it's a matter for the
3	that there should be an aft peak bulkhead at the after	3	Commission, that it may wish to consider for making
4	end of the vessel at about 10 per cent or less of its	4	recommendations as regards the requirements of an aft
5	waterline length or overall length and that it was	5	peak bulkhead for local vessels, rather than leaving it
6	required to be watertight, that is to say to consider	6	to the lawyers every time to debate as to what amounts
7	the bulkhead at frame 1/2 as such an aft peak bulkhead,	7	to an aft peak bulkhead and where should it be located.
8	it is apparent that the Marine Department holds a view	8	THE CHAIRMAN: Well, the difficulty for the Commission to do
9	very different to that of the expert.	9	that is that its naval architect expert was trepidatious
10	THE CHAIRMAN: Yes.	10	about formulating anything for an aft peak bulkhead.
11	MR PAO: There's something really puzzling me still. In the	11	What he said is, one, it should be at the aft end of the
12	latest clarification by Dr Armstrong of the definition	12	vessel; and two, it should be of a moderate size.
13	of the capital "L", he said that it's the length of the	13	That's all he was prepared to say.
14	forward perpendicular to the aft perpendicular of the	14	MR PAO: I can see the difficulty for the Commission in this
15	length of a vessel.	15	regard. It's just something that may be for the
16	THE CHAIRMAN: Yes.	16	Commission to consider.
17	MR PAO: Now, if that was the basis of L, calculated by	17	If I may move on to paragraph 40 of my written
18	multiplying with a depth of something, I found that the	18	submissions.
19	fore peak, the forward perpendicular, the distance	19	THE CHAIRMAN: Dealing with which issue?
20	between the forward perpendicular and the fore peak	20	MR PAO: Dealing with the issue whether the existence of
21	bulkhead to be less than 0.1L. And I have seen no	21	a watertight door at that opening at frame 1/2 would
22	calculations the correct ones, not the wrong ones	22	have saved the Lamma IV from sinking as it did.
23	that show that the void space adjacent to the fore peak	23	The evidence of Dr Armstrong is that by his
24	bulkhead should be considered as one in the calculation	24	calculation, the vessel would not have sunk immediately.
25	of the floodable length.	25	That's paragraph 42 of my submission. His evidence
	Page 50		Page 52
1	THE CHAIRMAN: But we haven't received any evidence about	1	should be still very fresh in the minds of the
2	this.	2	Commission.
3	MR PAO: We haven't, but	3	THE CHAIRMAN: Yes.
4	THE CHAIRMAN: We can't receive evidence from you at this	4	MR PAO: We would like to point out that the calculation
5	stage.	5	done by Dr Armstrong was based on various assumptions
6	MR PAO: No, no. It's just something that's still puzzling	6	which in turn were based on data extracted from
7	me.	7	stability booklets which Dr Armstrong had criticised as
8	THE CHAIRMAN: Yes.	8	containing "some error in calculations somewhere" and
9	MR PAO: Because all along we were working on the basis that	9	"something fundamentally wrong with the calculation".
10	10 per cent of the length of the vessel was considered	10	More importantly, the calculation of this
11	in relation to the overall length of the vessel.	11	hypothetical flooding of the engine room and the tank
12	THE CHAIRMAN: Yes.	12	room is required to assume that "the ship has no list".
13	MR PAO: But this latest evidence from Dr Armstrong has sort	13	Now, Dr Armstrong knew that you only need 2 or
14	of made it unclear for me. For me, at least. I may be	14	3 degrees of heel for there to be a difference.
15	missing something. But I digress.	15	The evidence is that Lamma IV was leaning starboard
16	We say that the proposition that it was or has been	16	shortly after the collision.
17	a practice or requirement that there should be a	17	THE CHAIRMAN: Well, it was knocked sideways by the impact.
18	watertight aft peak bulkhead at the after end of the	18	MR PAO: Yes.
19	vessel at about 10 per cent or less of its waterline	19	THE CHAIRMAN: That's really what it came to, was it not?
20	lengths or overall length and that the existence of this	20 21	MR PAO: Yes. And the Lamma IV leaning starboard, as I said in this submission, could well be the result of the
21 22	bulkhead should be ignored for the purpose of certain	21	immense impact force of the collision and the subsequent
23	calculations in respect of certain aspect of the stability of the vessel, it's a bit difficult for	23	impact of that powerful single wave, which is
23 24	shipbuilders to follow unless clearly expressed and set	24	characteristic of a catamaran travelling at a certain
25	forth in instructions or directives issued and	25	speed, at a certain depth of water created by it, or it
23	form in monuctions of unccuves issued and	23	speed, at a certain depth of water created by it, of it

Page 53 Page 55 might be caused by uneven weight distribution of the 1 1 basis of a conclusion that such a door at frame 1/2 2 2 passengers on board. would have saved the Lamma IV from sinking as it did. 3 None of the above facts has been factored into the 3 In conclusion, I would just like to say that it is 4 calculation of the hypothetical flooding of the engine 4 very unfair now, 16 years afterwards, to criticise 5 5 Lamma IV for not having a watertight door on the THE CHAIRMAN: Was this suggested to Dr Armstrong in 6 bulkhead at frame 1/2 when the evidence suggests that it 6 7 7 was not intended to have such a door when it was questioning? 8 MR PAO: This is based on Dr Armstrong's own evidence. 8 designed. 9 THE CHAIRMAN: I follow that. But the purpose of 9 Lastly, we do say that although there were mistakes 10 on the part of a number of Cheoy Lee's staff members, it 10 questioning of witnesses is to put scenarios to them. Was this done for Dr Armstrong? is submitted that, throughout the life of Lamma IV, 11 11 12 MR PAO: No, it wasn't. 12 Cheoy Lee has in good faith fulfilled its obligations as THE CHAIRMAN: So this is just being done for submissions? 13 its shipbuilder. 14 Unless I can be of further assistance. MR PAO: Yes, it is. 15 THE CHAIRMAN: It's not the way we do things, is it, Mr Pao? 15 THE CHAIRMAN: No. Thank you very much, Mr Pao. MR PAO: I'm afraid not. But it is upon reviewing MR PAO: May I, before I sit down, thank everyone in this Dr Armstrong's evidence that these points came up. 17 17 room for their impeccable assistance in making my life 18 We say that another fact of this hypothetical 18 in this rather strange environment much easier. 19 flooding has assumed that had there been a door on the 19 THE CHAIRMAN: Thank you for that. 20 bulkhead at frame 1/2, that door would have been 20 Mr Shieh? 21 securely fastened at the time of the collision. 21 MR SHIEH: Mr Chairman, we have been looking up the points 22 We have heard evidence that on the Sea Smooth, the that Mr Chairman requires assistance on, namely the 22 watertight manhole on the port bow of the main deck 23 point on -- we have dug up a few authorities. Perhaps 23 24 24 burst open after the collision --THE CHAIRMAN: Well, the evidence I think we've had is that, 25 THE CHAIRMAN: Yes, very well. You're suggesting we take Page 54 Page 56 1 1 a break now? when one looks at it as a whole, the engineer opened up 2 the inspection manholes, which is what they are, and it 2 MR SHIEH: Yes. 3 3 was his specific evidence that he hadn't secured them THE CHAIRMAN: The authority that I asked to be circulated 4 when he left them. 4 to counsel I notice is --5 5 MR PAO: Yes. MR SHIEH: In Hongkong Electric's list. THE CHAIRMAN: Your list of authorities? 6 THE CHAIRMAN: So that they were not locked back in as 6 MR McGOWAN: Yes, that's correct. 7 watertight. 8 8 THE CHAIRMAN: It's because it was there sideways that MR PAO: Yes. I hadn't spotted that. 9 THE CHAIRMAN: And it was in those circumstances -- and 9 10 I think the inference is that it was also before the 10 Was it referred to in the text? MR McGOWAN: It was. It's the definition. Page 245 is the 11 vessel started to motor again that water came into the 11 12 vessel. But that may be either way. But they were not 12 particular section you're --13 secured or resecured by the engineer. That's the THE CHAIRMAN: Mr Justice Karminski. 13 14 position post-accident. Correct me if I'm wrong on the 14 MR McGOWAN: Yes. Page 245. THE CHAIRMAN: Thank you. I have it. We'll take 15 evidence. 15 16 MR PAO: The point I wish to make is simply that. With that 16 a mid-morning break for 20 minutes. access opening at frame 1/2 being designed for the 17 (11.23 am) 17 18 18 convenience of the crew to get in and out of, a door (A short break) 19 over that access opening, over the years, force of habit 19 (11.45 am) 20 may not have been closed at the time or may not have 20 THE CHAIRMAN: Mr Shieh. 21 21 been securely fastened at the time of the accident. Further closing submissions by MR SHIEH 22 For these reasons we would respectfully urge the 22 MR SHIEH: Mr Chairman, you asked for assistance on the 23 Commission to receive this part of the expert evidence 23 question on standard of proof. with some caution. And we do say that it would not be 24 THE CHAIRMAN: Yes. 24 25 safe for the Commission to rely on this evidence as the MR SHIEH: First of all, I would like to put the matter in

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Page 57 1 1 context. We are now dealing with the evidence of the Marine Department inspectors who inspected the Lamma IV 2 2 in 2011 and 2012. 3 3 4 Could I just remind the Commission of the respective 4 5 transcript references. Lau Wing-tat was the 2011 5 inspector. His evidence is Day 34, transcript page 55 6 6 7 onwards. Wong Kam-ching is the inspector for Lamma IV 7 8 for 2012. His transcript is Day 34, page 30 onwards. 8 9 When he was recalled, it's Day 45, page 26 onwards. 9 10 Now, I'm not going to turn up the actual transcript 10 11 because --11 12 THE CHAIRMAN: And the reference for Mr Wong when he was 12 13 13 MR SHIEH: Mr Wong recalled was Day 45. I'm sorry, I should 14 14 15 start again. 15 THE CHAIRMAN: They were both recalled. 16 MR SHIEH: Mr Lau Wing-tat, Day 34, page 55. That was the 17 17 18 first time. I don't think I have given you the recall 18 19 for Mr Lau because I don't think he significantly added 19 20 much to his evidence given the first time around. But 20 his recall is Day 45, page 28. That's Mr Lau's recall. 21 21 THE CHAIRMAN: They were recalled in this context, that in 22 22 the interim, since they'd first given evidence, Mr Wong 23 23 24 24 Wing-chuen had given evidence --MR SHIEH: About the policy, yes. 25

context when Mr Mok addressed this Commission on what might be said to be serious allegations or serious findings of fact against the inspectors, because it might be said that it is serious misconduct or a serious allegation of fact to be made against these two inspectors that they had made a false statement of fact in the respective certificates of survey for those two years when they put an asterisk next to the children's life jacket entry, saying one life jacket per passenger on board when in fact there were no children's life jackets. So it was in context that the question about

the serious allegation of fact is made, and the

discussion on Re H is necessitated.

We have scanned three copies of cases for the
Commission and we have given copies to all counsel. The
first is Re H, the other one is Nina Wang. Nina Wang is
too long, so although the whole case has been scanned,
we have only hard copy extracts of three pages
pertaining to the relevant part. The third case is
a case called Re B, also a case in the House of Lords,
where they reviewed or revisited the judgment in Re H.

Perhaps I shall start with Re H. It's childcare proceedings, so inquisitorial in nature, so not the typical adversarial case in the courts.

The relevant part on standard of proof is at

THE CHAIRMAN: This is Lord Nicholls, is it not?

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page 586.

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1 THE CHAIRMAN: -- about a short-term measure or policy that 2 had been implemented by certain Marine Department 3 officers about not enforcing the law. 4 MR SHIEH: Yes. And they were recalled in that context, for 5 them to regive their evidence or reconsider their 6 evidence given in respect of what happened in respect of children's life jackets when they did their respective 7 8 inspection, and also in respect of the entry of 9 asterisks in the respective certificates. 10 I have given the Commission the respective 11 references. It is fair to say, without actually turning 12 up the pages, Mr Lau actually said he has no 13 recollection about it; he could only go by what was 14 written in the certificates, and he just went by what he 15 thought to have been his normal practice. Mr Wong

Kam-ching in his witness statement said that he went by

he had departed from his usual practice, but when he was

his usual practice and there's no reason to believe that

recollection of seeing children's life jackets, although

Now, the significance of engaging the principles

discussed in Re H about standard of proof arose in the

when questioned by Mr Beresford, he was unable to say

where and how, et cetera; only that he remembered seeing

in the witness box he volunteered that he had

3 MR SHIEH: Yes, the well-known passage of Lord Nicholls, 4 since applied, I believe, in Lee Ming-tee in 2003 in 5 Hong Kong. Lee Ming-tee is actually cited by Lord Scott 6 of Foscote in Nina Wang. THE CHAIRMAN: Yes, I've copied Lee Ming-tee myself in the 8 coffee break. That's HKCFA [2003] 34. 9 MR SHIEH: 334 at paragraph 136, that was actually the part 10 cited by Sir Anthony Mason in Nina Wang, but of course Mr Chairman would have the fuller judgment in mind. 11 12 But the standard test remains that of Lord Nicholls, 13 although in the interim it might have been misread by others. But it was put back on the right track in the 14 15 case of Re B. 16 Lord Nicholls, "The Standard of Proof" at C: 17

"Where the matters in issue are facts the standard of proof required in non-criminal proceedings is the preponderance of probability, usually referred to as the balance of probability. This is the established general principle. There are exceptions such as contempt of court applications, but I can see no reason for thinking that family proceedings are, or should be, an exception. By family proceedings I mean proceedings so described ..."

children's life jackets.

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I don't think I need to read through the details of that.

"The balance of probability standard means that a court is satisfied an event occurred if the court considers that, on the evidence, the occurrence of the event was more likely than not. When assessing the probabilities the court will have in mind as a factor, to whatever extent is appropriate in the particular case, that the more serious the allegation the less 10 likely it is that the event occurred and, hence, the stronger should be the evidence before the court 11 concludes that the allegation is established on the 12 balance of probability. Fraud is usually less likely 13 than negligence. Deliberate physical injury is usually 14 less likely than accidental physical injury. 15 A stepfather is usually less likely to have repeatedly 16 raped and had non-consensual oral sex with his underage 17 stepdaughter than on some occasion to have lost his 18 temper and slapped her. Built into the preponderance of 19 the probability standard is a generous degree of 20 21 flexibility in respect of the seriousness of the 22 allegation. 23 Although the result is much the same, this does not

mean that where a serious allegation is in issue the standard of proof required is higher. It means only standard of on a balance of probability.

2 The next judgment is that in Nina Kung v Wang

Din Shin in the Court of Final Appeal, and the relevant

4 page is page 559, paragraph 625.

THE CHAIRMAN: Is this Lord Scott? 5

MR SHIEH: Yes. The relevant allegation in that context is 7 of course that of forgery.

Paragraph 625:

"Where allegations of this character are made, the courts rightly demand a standard of proof commensurate with the seriousness of the allegations. The remarks of Lord Nicholls of Birkenhead in Re H ... are often cited and are very pertinent for present purposes. They repay repeating ..."

I won't repeat the citation.

Then a reference is made to Lee Ming-tee.

"The same thought was expressed by Sir Anthony Mason in HKSAR v Lee Ming-tee ... at paragraph 136 when he referred to matters that 'on their own raise a case of suspicion against the SFC and are capable of generating an adverse inference of ulterior intention or purpose ...' and went on:

'But when due weight is given to the seriousness of the conduct alleged against the SFC, the explanations offered on behalf of the SFC and the strong possibility

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that the inherent probability or improbability of an event is itself a matter to be taken into account when weighing the probabilities and deciding whether, on balance, the event occurred. The more improbable the event, the stronger must be the evidence that it did occur before, on the balance of probability, its occurrence will be established. Ungoed-Thomas J expressed this neatly in In re Dellow's Wills Trust ... 'The more serious the allegation the more cogent is the

This substantially accords with the approach adopted in authorities such as the well-known judgment of Morris LJ in Hornal v Neuberger ... This approach also provides a means by which the balance of probability standard can accommodate one's instinctive feeling that even in civil proceedings a court should be more sure before finding serious allegations proved than when

evidence required to overcome the unlikelihood of what

is alleged and thus to prove it.'

deciding less serious or trivial matters." That is Re H. Lord Nicholls. In fact in Re H itself, Lord Nicholls had already alluded to the possibility that the law might be misconstrued as meaning that the gravity of the matter actually calls

for proof to a higher standard, and he actually made it quite clear that there is only one standard, namely the

1 that any errors of judgment on the part of the SFC were

2 innocent, one cannot be satisfied that the ulterior

3 intention or purpose is made out or that the inference

sought to be drawn by the respondent is compelling."

So that is an example of applying the principle in Re H.

At paragraph 626:

8 "The passage from Lord Nicholls's opinion in Re H

9 ... that I have cited stresses the need to concentrate

10 on the inherent probability or improbability of the

serious allegation being true." 11

12 Then he went on to describe the allegations on the 13 facts of that case, which I don't believe that I need to

14 go into because those are fact-sensitive matters.

THE CHAIRMAN: Yes. 15

16 MR SHIEH: Then I go to Re B --

17 THE CHAIRMAN: Although Lord Scott was here quoting from

paragraph 136 of Sir Anthony Mason's judgment in Lee 18

19 Ming-tee, the matter had been addressed earlier in the

20 judgment, had it not, at paragraphs 70 and following,

21 where Sir Anthony Mason, amongst other things, cites

22 from the Neuberger case and Re H, also citing from ADS v

23 Brothers, where Lord Hoffmann -- if you remember, that's

24 the --

MR SHIEH: ADS v Wheelock Marden.

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Page 65 THE CHAIRMAN: Yes, that's the one. Where Lord Hoffmann had 1 made some observations about making findings of this 2 nature and the --3 MR SHIEH: Yes, serious allegations. THE CHAIRMAN: -- degree of proof that's required. MR SHIEH: Yes. The point has always remained that the test remains the same, the standard remains the same. It's 7 8 on a balance of probability. It is really the cogency 9 of the evidence that is needed that might be said to be 10 dependent upon the inherent likelihood or unlikelihood 10 11 of somebody committing a serious act of misconduct. And 11 it was that which had led to some degree of confusion in 12 12 some minds that there may be some kind of a sliding 13 13 14 scale in terms of the standard of proof, which was 14 15 eventually put right in the case of Re B that I'm going 15 16 to deal with. 16 17 THE CHAIRMAN: Yes. Please do. 17 18 MR SHIEH: It's Re B, the last case, 2009. 18 19 The matter was addressed by both Lord Hoffmann and 19 Baroness Hale, but Lord Hoffmann in his typical 20 20 colourful language is perhaps the first one to look at. 21 21 22 That is at page 19. Paragraph 10 actually cites 22 23 Hornal v Neuberger which Mr Chairman has just referred 23 24 24 25 "The leading case in the second category was, until 25 Page 66

mean that 'where a serious allegation is in issue the standard of proof required is higher', Lord Steyn ... cited this very passage as authority for the existence of a 'heightened civil standard'. This appears to have resulted in submissions that the Family Division should also apply a 'heightened civil standard', equivalent to the criminal standard ('in serious cases such as the present case the difference between the two standards is, in truth, largely illusory', per Lord Bingham ...), in local authority applications for care orders. Dame Elizabeth Butler-Sloss P restored clarity and certainty in In re U ...

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We understand that in many applications for care orders counsel are now submitting that the correct approach to the standard of proof is to treat the distinction between criminal and civil standards as "largely illusory". In our judgment this approach is mistaken. The standard of proof to be applied in Children Act ... cases is the balance of probabilities and the approach to these difficult cases was laid down by Lord Nicholls in In re H ... That test has not been varied not adjusted by the dicta of Lord Bingham ... or Lord Steyn who were considering applications made under a different statute. There would appear to be no good reason to leap across a division, on the one hand,

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In Re H ... the decision of the Court of Appeal in Hornal v Neuberger ... The question there was the appropriate standard of proof of an allegation of fraud in civil proceedings. In a frequently cited passage, Morris LJ said ... that it was the normal standard for civil proceedings; proof on a balance of probability. But the gravity of an allegation of fraud was something which should be taken into account in deciding whether the burden had been discharged:

'Though no court and no jury would give less careful attention to issues lacking gravity than to those marked by it, the very elements of gravity become a part of the whole range of circumstances which have to be weighed in 13 the scale when deciding as to the balance of probabilities.'

It was this notion of having regard to inherent probabilities which Lord Nicholls ... attempted to capture in In Re H ..."

I don't need to refer to the next citation.

20 THE CHAIRMAN: No. You've cited that.

21 MR SHIEH: Paragraph 12:

> "The degree of confusion which is possible on this issue is exemplified by the fact that despite the painstaking clarity with which Lord Nicholls explained that having regard to inherent probabilities did not

between crime and preventative measures taken to restrain defendants for the benefit of the community and, on the other hand, wholly different considerations of child protection and child welfare nor to apply the reasoning in McCann's case ... to public, or indeed to private, law cases concerning children. The strict rules of evidence applicable in a criminal trial which is adversarial in nature is to be contrasted with the partly inquisitorial approach of the court dealing with children cases in which the rules of evidence are considerably relaxed. In our judgment therefore ... the principles set out by Lord Nicholls should continue to be followed by the judiciary trying family cases and by magistrates sitting in the family proceedings courts.'

My Lords, I would invite your Lordships fully to approve these observations. I think that the time has come to say, once and for all, that there is only one civil standard of proof and that is proof that the fact in issue more probably occurred than not. I do not intend to disapprove any of the cases in what I have called the first category, but I agree with the observation of Lord Steyn in McCann's case ... that clarity would be greatly enhanced if the courts said simply that although the proceedings were civil, the nature of the particular case involved made it

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appropriate to apply the criminal standard."

But that is not in the context of the present case, because that is in the context of a separate category of cases, what Lord Hoffmann had called the first category, which is not what we are dealing with.

"Finally, I should say something about the notion of inherent probabilities. Lord Nicholls said, in the passage I have already quoted, that --

'the court will have in mind as a factor, to whatever extent is appropriate in the particular case, that the more serious the allegation the less likely it is that the event occurred and, hence, the stronger should be the evidence before the court concludes that the allegation is established on the balance of probability.'

I wish to lay some stress upon the words I have italicised. Lord Nicholls was not laying down any rule of law. There is only one rule of law, namely that the occurrence of the fact in issue must be proved to have been more probable than not. Commonsense, not law, requires that in deciding this question, regard should be had, to whatever extent appropriate, to inherent probabilities. If a child alleges sexual abuse by a parent, it is commonsense to start with the assumption that most parents do not abuse their children. But this

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the nostrum, 'the more serious the allegation, the more cogent the evidence needed to prove it', to take hold and be repeated time and time again in fact-finding hearings in care proceedings ... It is time for us to loosen its grip and give it its quietus."

Then I move on to paragraph 68 where a reference was made to the judgment of Lady Butler-Sloss in the case of U, which I won't repeat.

At paragraph 69, Baroness Hale likewise said: "My Lords, I entirely agree."

Effectively, both Lord Hoffmann and Baroness Hale restored the pre-existing view that there is only one standard but perhaps depending on the inherent probabilities and the gravity of the conduct, perhaps different requirements as to cogency of evidence. Both of them cited the case of U.

Perhaps before I leave Re B, can I draw Mr Chairman's attention to paragraph 70:

"My Lords, for that reason I would go further and announce loud and clear that the standard of proof in finding the facts necessary to establish the threshold ... is the simple balance of probabilities, neither more nor less. Neither the seriousness of the allegation nor the seriousness of the consequences should make any difference to the standard of proof to

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Page 72

assumption may be swiftly dispelled by other compelling evidence of the relationship between parent and child or parent and other children. It would be absurd to suggest that the tribunal must in all cases assume that serious conduct is unlikely to have occurred. In many cases, the other evidence will show that it was all too likely. If, for example, it is clear that a child was assaulted by one or other of two people, it would make no sense to start one's reasoning by saying that assaulting children is a serious matter and therefore neither of them is likely to have done so. The fact is that one of them did and the question for the tribunal is simply whether it is more probable that one rather than the other was the perpetrator."

Similar remarks were made by Baroness Hale, and I don't think I need to go through the entirety of Baroness Hale, except to look at page 35.

THE CHAIRMAN: Yes. 18

19 MR SHIEH: I'm sorry. Can I just have one minute. 20

Paragraph 64 first, page 34:

"My Lords, Lord Lloyd's prediction proved only too correct."

That is a prediction that the words used by Lord Nicholls would harden into a formula.

"Lord Nicholls's nuanced explanation left room for

be applied in determining the facts. The inherent probabilities are simply something to be taken into account, where relevant, in deciding where the truth lies."

Mr Chairman, perhaps one word of reminder. We are not dealing with a charge of perjury. I think I have made that clear. I should make it clear. We are not dealing with a question of perjury. It might be said, "Ah, by necessary implication, the witnesses, if their evidence is not accepted, might be committing perjury." In the case of Mr Lau, he actually said that he couldn't remember but he referred to what he said to be his general practice. He wasn't positively asserting a version of fact.

Mr Wong might have gone a bit further and asserted possibly that he had a recollection, but one obviously has to look at the entirety of his evidence. Of course, the fact that the court may reject his evidence doesn't necessarily mean that he's perjuring himself.

But the serious allegation of fact that we are concerned with, that triggers the Re H analysis, is the perpetration of a false statement in a document.

Now, how serious is that and how inherently unlikely is that obviously depends on the Commission's instinctive feeling as to how likely or unlikely these

Page 73 Page 75 1 1 matters are to likely to occur in real life. Therefore MR SHIEH: It's different in nature, because in the case of 2 we can't straitjacket the matter into different grades 2 the 92 life jackets, as you said, Mr Chairman, it is 3 simply a matter of numbers. Whereas in the case of 3 of serious misconduct. We can't say this is a grade A children's life jackets, it's a case where there is none 4 type of misconduct, or this is a grade B type of 4 5 5 and they state there is. But in a way, if one were to misconduct. 6 6 test the matter further, you can say even on Mardep's In the context of this particular case, the 7 Commission obviously will have regard to the totality of 7 own interpretation of the asterisk they are still making 8 the evidence. No doubt good administration requires 8 an incorrect statement, because what they say is that 9 that correct statements are made and not incorrect 9 the asterisk doesn't mean there is a life jacket for all 10 10 statements are made, but we actually have evidence that child passengers because that would be a complete variable. You never know when more children might go 11 on Mardep's own case, incorrect statements are made in 11 12 their survey documents. 12 onto a vessel. 13 Mr Chairman, you remember when Mr Wong Chi-kin 13 What that asterisk really meant, in Mardep's 14 actually described, on their own evidence, their 14 meaning, is 5 per cent of 200-odd. THE CHAIRMAN: Yes. Which is why I made reference to the 15 practice -- I alluded to this yesterday -- that when 15 they inspect vessels, if the vessel is an old vessel and 16 Ordinance. You've got to go and look at the Ordinance 16 to find out what is means, which is an extraordinary way 17 if the old vessel actually complied with the 17 18 pre-existing regime, that is 40 per cent -- let's say 18 in which to deal with a form dealing with --19 Lamma IV. When they inspect Lamma IV, under the old MR SHIEH: Yes, but 12 life jackets doesn't actually mean 19 20 regime Lamma IV has got 92 life jackets. And time and 20 one life jacket per child passenger on board. 21 THE CHAIRMAN: Agreed. So in that sense, the statement is 21 time again they have used the same template: "92". 22 After the new law has been passed, if they inspect 22 misleading. Lamma IV and if Lamma IV passed the old law but not the 23 23 MR SHIEH: It's misleading --24 new law, they would still pass Lamma IV and they would THE CHAIRMAN: But it can be reconciled by reference to the simply roll over the old template, "92", irrespective of 25 25 Ordinance. Page 74 Page 76 1 whether or not there was 100, 120, 130 life jackets. 1 MR SHIEH: I'm not sure it can be reconciled because the 2 Because Wong Chi-kin says, "It doesn't matter. They 2 Ordinance doesn't actually deem there to be a particular 3 3 simply roll over." Wong Kam-ching, sorry. It's Wong number of children on board, because the certificate, 4 Kam-ching, not Wong Chi-kin, the inspector for 2012. 4 the asterisk, purports to state a statement of fact. 5 So in a way, one can say that is already 5 THE CHAIRMAN: Well, if it's not reconciled, at least you 6 an admission that in a rather mechanical manner of 6 can perhaps work out what it tries to say. 7 MR SHIEH: Yes. Mr Chairman, what I'm -filling in the certificates, when it's all a matter of 7 8 perhaps administrative bureaucracy which we sometimes --THE CHAIRMAN: But your point is that it's still incorrect? 9 THE CHAIRMAN: There's a different nature in the false MR SHIEH: Yes. But what I'm trying to say is that it is 10 10 statement, is there not, if it is false? What he was all a matter of commonsense, really, and for the Commission to form a view as to, "Well, look, this kind 11 saying is "there may have been 132 life jackets on 11 12 board, but we were satisfied there was at least 92, and 12 of conduct -- call it making a false statement, call it that's what we put down." 13 13 making a misleading statement", whether or not this kind 14 MR SHIEH: Yes, the nature's different. 14 of conduct in the context of what we are now dealing THE CHAIRMAN: Whereas in the other situation, the issue 15 15 with, and we have seen evidence as to what one may call 16 ic --16 the culture and the environment in which Mardep MR SHIEH: Have or have not. operates, whether or not it is of such severity that it 17 17 THE CHAIRMAN: -- was the asterisk placed in the "children's 18 18 might actually require maybe evidence of greater cogency

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to enable the Commission to make findings one way or the

other. The Commission is faced with the evidence that

we have seen, and eventually it is really a matter of

MR SHIEH: Mr Chairman, I'm not sure whether there is

applying that one single standard: the standard of

balance of probabilities. THE CHAIRMAN: Yes.

by the asterisk --

MR SHIEH: In a way -- yes, when --

That's different in nature.

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life jackets" box indicating what the formula at the

bottom says as to the number on board, although you have

to go to the legislation to find out what the form means

THE CHAIRMAN: -- when in fact there were none on board.

Page 77 Page 79 1 1 a general right of reply, because we have actually That is the 2006 code of practice, and this written rather full submissions on all the other 2 2 particular part is in respect of high-speed craft. 3 3 Paragraph 4.3. In the context of high-speed craft, 4 THE CHAIRMAN: I would invite you to reply on matters you 4 Mardep's 2006 code actually says: 5 think might help the Commission. 5 "Seats and their attachments, and the structure in MR SHIEH: There is perhaps one matter I wish to address the 6 the proximity of the seats, should be of a form and 6 7 Commission on. 7 design, and so arranged, such as to minimise the 8 THE CHAIRMAN: I will give Mr Mok an opportunity to respond 8 possibility of injury and to avoid trapping of the 9 on the issue of law. passengers after the assumed damage in the collision 9 MR MOK: Yes. 10 10 design condition." MR SHIEH: I would respectfully address the Commission on 11 So it focuses on the possibility of injury and to 11 12 the question of seats. Because Mr Mok in his written 12 avoid trapping in the collision design condition. 13 closing at paragraph 45 addressed the question of seats. 13 Mr Chairman, one may pause to think that if risks 14 The Marine Department's position is that the requirement 14 can be created as a result of a collision, such 15 of properly securing seats was premised upon the 15 consideration should not be confined to seats on 16 day-to-day operation, normal day-to-day operation of 16 a high-speed craft. Because not only high-speed crafts 17 vessels. For reasons that we had developed and for 17 can be involved in a collision. A non-high-speed craft 18 reasons Mr Beresford had developed, that actually does 18 could be rammed into by a high-speed craft, such as what 19 not take into account a pertinent consideration; that is 19 happened in the present case. 20 to say, a collision scenario. A collision scenario, the 20 If one were to look at the IMO High-Speed Craft Code 21 risk of collision and the risk entailed in the event of 21 that Mr Wallaston referred to, which was actually put to 22 22 a collision. We have not just talking about the force Dr Armstrong, as Mr Beresford had shown to the 23 generated horizontally during a collision, because after 23 Commission -- if we can have expert bundle 2, page 1014. 24 24 a collision there could be numerous configurations of This is an extract of the exhibit from Mr Wallaston's 25 a vessel. 25 report. Mr Wallaston was not called, but this part was Page 80 Page 78 1 1 Mardep's position seems to be not that when they put to Dr Armstrong, as Mr Beresford had indicated. 2 considered the adequacy of seats, they actually took 2 Page 1014 at expert bundle 2 at 4.5.4: 3 3 into account the risk entailed in collision, and somehow "Seats and their attachments, and the structure in 4 they formed the view that even in the case of collision, 4 the proximity of the seats, shall should be of a form 5 5 this should suffice. That is not the evidence of the and design, and so arranged, such as to minimise the 6 approach Mardep had taken. Mardep's stance, even as of 6 possibility of injury and to avoid trapping of the 7 now, is that they took the view that the adequacy of 7 passengers after the assumed damage in the collision 8 8 attachment of seating is to be judged by reference only design condition ..." 9 to what one may call the normal day-to-day incidents of 9 So that mirrors --THE CHAIRMAN: What is he quoting there? 10 10 travelling. THE CHAIRMAN: Wear and tear on seats in operations in these MR SHIEH: This is the IMO High-Speed Craft Code, chapter 4. 11 11 12 12 THE CHAIRMAN: Thank you. MR SHIEH: We can actually move up to the top of the screen. 13 MR SHIEH: Yes. So they draw a sharp dichotomy. They say 13 the risk of collision, the risk entailed in the event of It sets out extracts from IMO High-Speed Craft. So 14 14 15 a collision is not something that is relevant to their 15 paragraph 4.5.4 that I've just read is from chapter 4 of 16 consideration as to whether or not seats are properly 16 the code. 17 attached. That is something which the Commission may 17 THE CHAIRMAN: Can we have that again, please. 18 wish to comment on, because that is not a matter whereby 18 MR SHIEH: Yes. 19 Mardep exercised some kind of a judgment in deciding, THE CHAIRMAN: "... assumed damage in the collision design 19 20 "Oh, in a collision, maybe there would be 30 per cent 20 condition" -- that's the same phrase as used in the code 21 tilting but not 90", and they somehow formed a view. 21 of practice? They stand by the irrelevancy of the collision. 22 22 MR SHIEH: But if we turn over the page, there is actually 23 23 a purpose set out, page 1015. That's from annex 10 of In this context, perhaps I can just make a few 24 comments on the 2006 code of practice which Mardep had 24 the same code, IMO Code: 25 introduced, and that is marine bundle 11, page 3527. 25 "The purpose of these criteria is to provide

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requirements for revenue and crew seats, seat anchorage and seat accessories and their installation to minimise occupant injury and/or disruption of egress/ingress if the craft suffers a collision."

The point we make is simply that the Commission may wish to consider whether or not as a matter of logic it's not just high-speed craft that could suffer a collision. The consequences of a non-high-speed craft such as Lamma IV being in collision with a high-speed craft is nevertheless, and this perhaps harks back to the question that collision risk surely has to be something that must be factored in in considering the adequacy or propriety of securing of seats.

In terms of collision -- I mean, it's commonsense that collisions are not something lightly ignored. They may not occur every minute of the day, but in terms of maritime safety, one could always say one is too many. We have the statistics given by the Mardep witness, Mr Chung Siu-man, the table that was produced. It's marine bundle 13, page 4636-23. That sets out the frequency and the time of marine incidents over the THE CHAIRMAN: So what you're suggesting is the risk that has to be addressed in a way is the same kind of risk

not been mentioned would be the members of the press to my starboard stern and also on the upper deck.

It is not a frivolous remark, because they have played a significant part in ensuring that an Inquiry of this nature, when openness and frankness is of utmost importance, as the Commission has been at pains to point out -- of course there might be the odd imperfections here and there, but in my respectful submission the way in which the members of the press have tirelessly, conscientiously and continuously covered the Inquiry is something for which we should be thankful about. In particular the whole point of establishing a Commission of Inquiry of this nature is to ensure that matters are dealt with in an entirely open and frank manner. In particular where many interested members of the public may not be able to attend these hearings, and in particular also many members of bereaved families are strongly interested in following these proceedings.

Perhaps one adage, which hopefully is not a cliche, and that is to say a free and open press is something, a virtue which we in Hong Kong at least can feel justifiably proud of and is something which we treasure and respect, perhaps more so now than ever.

With these words, unless I can assist any further, these are my submissions.

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1 motorcars? 2 MR SHIEH: Yes. 3 THE CHAIRMAN: That's the risk of collision, not its normal 4 5 MR SHIEH: That's right. 6 THE CHAIRMAN: Just as, for example, the nature of the glass is such that it will shatter and won't injure you. 8 MR SHIEH: Or seatbelts. THE CHAIRMAN: Or seatbelts. So the same approach ought to 10 be applied to marine craft?

that is addressed when airbags are required in

THE CHAIRMAN: Not simply normal use but --MR SHIEH: Not just normal wear and tear. Not just something you can do by way of what Mr Chairman called a secondhand car salesman's testing by kicking of the

MR SHIEH: Yes. Yes. 11 12 13 14 15 16 17 Unless there are other matters I can usefully assist 18 the Commission on, if I may associate myself with 19 everything else that everyone else has said about 20 thanking everyone that had anything to do with the 21 Inquiry: the secretariat, the security staff, the 22 support staff, and the camaraderie of all legal 23 representatives involved, and for the Commission in

patiently listening to all our attempts to assist the

Commission. And perhaps one category which has so far

1 THE CHAIRMAN: Thank you, Mr Shieh. This part of the Commission's proceedings have now come to an end. 2 MR MOK: Sorry, Mr Chairman.

3 4 THE CHAIRMAN: But not quite. Mr Mok, the law. 5 MR MOK: I will be short.

Further closing submissions by MR MOK THE CHAIRMAN: Thank you for reminding me. MR MOK: Mr Chairman, Commissioner Tang, there are in fact two different kinds of inherent probabilities and improbabilities involved in the evidence of the two Marine inspectors. One type of inherent probabilities or improbabilities is derived from the surrounding circumstances. The ones that are particularly relevant are, first of all, that the COS, the certificate of survey, in 2011, was a clear change in format, because the form is more or less the same but the input was different from the previous one. So it took some sort of deliberate decision to change that format. That's

one factor. The second factor is that the previous format had been followed over a number of years, even after 2008. So, 2008, 2009, 2010 -- the same old format was followed.

The third relevant circumstance is that there was no need, so far as the internal guidelines were concerned,

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Page 85 Page 87 1 1 for any such change to be made. In other words, because The other one is relating to the inspection --2 there was the non-enforcement which, Mr Chairman, you 2 THE CHAIRMAN: It's consistent, is it not, with the earlier 3 3 referred to, there was really no need, unless there is 4 a good reason to do so, to change the inputting of those 4 MR MOK: I would say -- yes, that's circumstantial evidence. 5 particulars. 5 But the other one, more direct, is what happened on the 6 Then fourthly, there was also evidence that in 6 day of the inspections themselves. 7 relation to other vessels, for example Lamma IV, no such 7 THE CHAIRMAN: Yes. 8 change had occurred in 2011. Maybe I can just give you 8 MR MOK: You may recall that I had asked some questions, for 9 a reference, without turning to it. It's marine 9 example of Tang Wan-on, to ask him whether or not he in 10 10 fact noticed specifically what was done by the bundle 11, page 3745. 11 inspector, and I think he was not all that clear what 11 So it's not a case where there was some sort of 12 sudden change at that juncture for the new input to be 12 was in fact done or counted by the inspector in 13 put in place, and the inherent probabilities in that 13 question. situation, given all those circumstances, is that the 14 14 In other words, what happened on the day of the inspector in question had a good reason to do what he inspection, so far as the crew and Mr Tang Wan-on were 15 15 16 did. 16 concerned, is not all that clear, as to whether or not 17 the inspector did or did not see those life jackets. 17 THE CHAIRMAN: Yes. 18 MR MOK: And that reason had nothing to do with any personal 18 Mr Chairman, you fairly and correctly observed that 19 incentive. He had no incentive, whether by reference to 19 one view of the matter is that there may be inherent 20 his own promotion or some other advantage, that he 20 improbabilities in the sense that why should Hongkong 21 21 should feel the need to do that. And he was doing Electric or their crew -- although they may have had that -- the inherent probability is, based on how he in 22 child jackets on board that day -- should say that they 22 fact conducted himself on the day of the inspection. 23 did not have, because that may be something that is 23 24 24 That is one set of inherent probabilities. inherently improbable for them to do so. But then the 25 The other set of inherent probabilities or 25 fact that there is this inherent improbability only Page 86 Page 88 1 1 improbabilities is the converse of that: should he, for means that if you need to go against that evidence, you 2 whatever reason, decide to make a statement on that form 2 need more cogent evidence to dislodge the inherent

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3 when he did not see any child jacket or count them, that 4 he should somehow deliberately put in a notation that 5 there was some child jacket, that would involve, as we 6 have discussed, some sort of false statement in 7 a publicly available form. And therefore using Re H, 8 that is not a circumstance that is considered to be 9 likely, and because the seriousness involved in that 10 sort of conduct is such that the court should require more cogent evidence before coming to such a conclusion. 11 12 So these are the two sets of probabilities or

improbabilities which the Commission will take into account.

Now, as against that, Mr Chairman --

THE CHAIRMAN: What do you say is lacking in cogency as
 being the evidence of Lamma IV's crew, and the company,
 and the Cheoy Lee observer, that there were no
 children's life jackets on board? What's lacking in

21 MR MOK: Well, I think there are two types of evidence. One 21 is the lack of child jackets on the day of the 22

is the lack of child jackets oncollision, incident.

cogency about that?

24 THE CHAIRMAN: Yes.

25 MR MOK: That's not relevant to this.

means that if you need to go against that evidence, you need more cogent evidence to dislodge the inherent improbabilities. But that doesn't mean the fact that there is such inherent improbability is not sufficient, in my respectful submission, to override the two sets of inherent improbabilities which I have just mentioned in relation to the two inspectors.

So this may not be ultimately a satisfactory situation, but I think we are left with all these matters, all of which are relevant, and I do urge that the Commission consider these to be relevant and cogent in its determination as to how any findings should be made, if at all, on this matter.

Those are my submissions.

THE CHAIRMAN: Thank you very much.

These proceedings, then, have reached their end in the public nature of the proceedings. It remains for the Commission, as required under our terms of appointment, to report to the Chief Executive. That we will do in due course.

Finally, we too would like to echo our thanks to the various parties who have ensured the smooth running of these proceedings, and we include everyone involved in making that possible, in particular counsel and solicitors. Of them, of course, and everyone else no

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Page 89 doubt will understand why I make this observation, it is 1 2 counsel and solicitors for the Commission who have had 3 the great burden of dealing with this matter. 4 The orders that we made at the outset for the 5 provision of material obtained by the various emergency services was such that a huge volume of material was 6 7 forthcoming. And we, of course, are grateful for having 8 had that material available, because it has been huge in 9 volume. 10 The task of counsel and solicitors for the 11 Commission has been to identify that which was relevant 12 so that the Commission itself was not overburdened with 13 material. So we pay particular thanks to them, counsel 14 and solicitors for the Commission, for the heavy burden 15 that they have had and, from the thanks that have been expressed by counsel representing the involved parties, 16 it's clear that they have also been able to discharge 17 18 their duties of disclosure and expeditious disclosure to 19 the involved parties. 20 On that note, these proceedings are now concluded. 21 (12.32 pm)22 (The hearing concluded) 23 24 25 Page 90 1 INDEX 2 Closing submissions by MR MOK (continued) ......1 3 Closing submissions by MR PAO ......37 Further closing submissions by MR SHIEH .....56 4 5 Further closing submissions by MR MOK .....84 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25